



**Cook County Juvenile Temporary Detention Center**  
**Prison Rape Elimination Act**  
**Annual Report**  
**2020-2022**

**JTDC Mission: The JTDC community provides a safe and secure environment that offers the highest quality of integrated services where youth are challenged to make positive changes.**

To eliminate sexual abuse in confinement settings, the Prison Rape Elimination Act (PREA) was created and passed with unanimous Congressional support in 2003. PREA legislation established national standards and provided federal funding for research, programs, training and technical assistance to end sexual abuse in confinement. The standards were reviewed and published by the Department of Justice (DOJ) on June 20, 2009. The juvenile facility standards were published on May 17, 2012. On August 20, 2012 the final rules became effective.

PREA mandated the National Prison Rape Elimination Commission to develop standards for federal, state and local organizations. The purpose of the standards is to provide a guideline for preventing, detecting, responding to and eliminating incidents of sexual abuse and sexual harassment of adult and youth in detention, jails, prisons and residential facilities.

The Juvenile Temporary Detention Center (JTDC) is committed to providing a trauma-informed, safe and secure environment for all residents. Extensive measures are taken to comprehensively investigate all allegations for sexual abuse and sexual harassment. All allegations of sexual abuse are reported to the Illinois Department of Children and Family Services (IDCFS). Additionally, internal PREA incident reviews are conducted at the JTDC on all substantiated PREA allegations of sexual abuse and sexual harassment to determine if corrective actions are warranted.

Pursuant to the PREA Juvenile Facility Standards §115.387 and §115.388, the JTDC is mandated to collect and aggregate data for every allegation of sexual abuse and sexual harassment. To comply, JTDC reports the data required by the Bureau of Justice Statistics. JTDC maintains, reviews and collects data from all incident-based documents, including reports, investigative files and sexual abuse incident reviews.

This report presents data for the 2020-2022 calendar years as reported in the Department of Justice Survey of Sexual Victimization. The data is classified into the following categories:

- **Youth on Youth Nonconsensual Sexual Acts**
- **Youth on Youth Abusive Sexual Contact**
- **Youth on Youth Sexual Harassment** (Added by the DOJ in 2013)
- **Staff on Youth Sexual Misconduct**
- **Staff on Youth Sexual Harassment**

The JTDC uses the following definitions as provided in the DOJ Survey of Sexual Victimization:

- **Substantiated**-the event was investigated and determined to have occurred, based on a preponderance of the evidence (28 C.F. R. §115.172).
- **Unsubstantiated**-the investigation concluded that evidence was insufficient to determine whether or not the event occurred.
- **Unfounded**-the investigation determined that the event did not occur.
- **Investigation ongoing**-evidence is still being gathered, processed or evaluated, and a final determination has not yet been made.

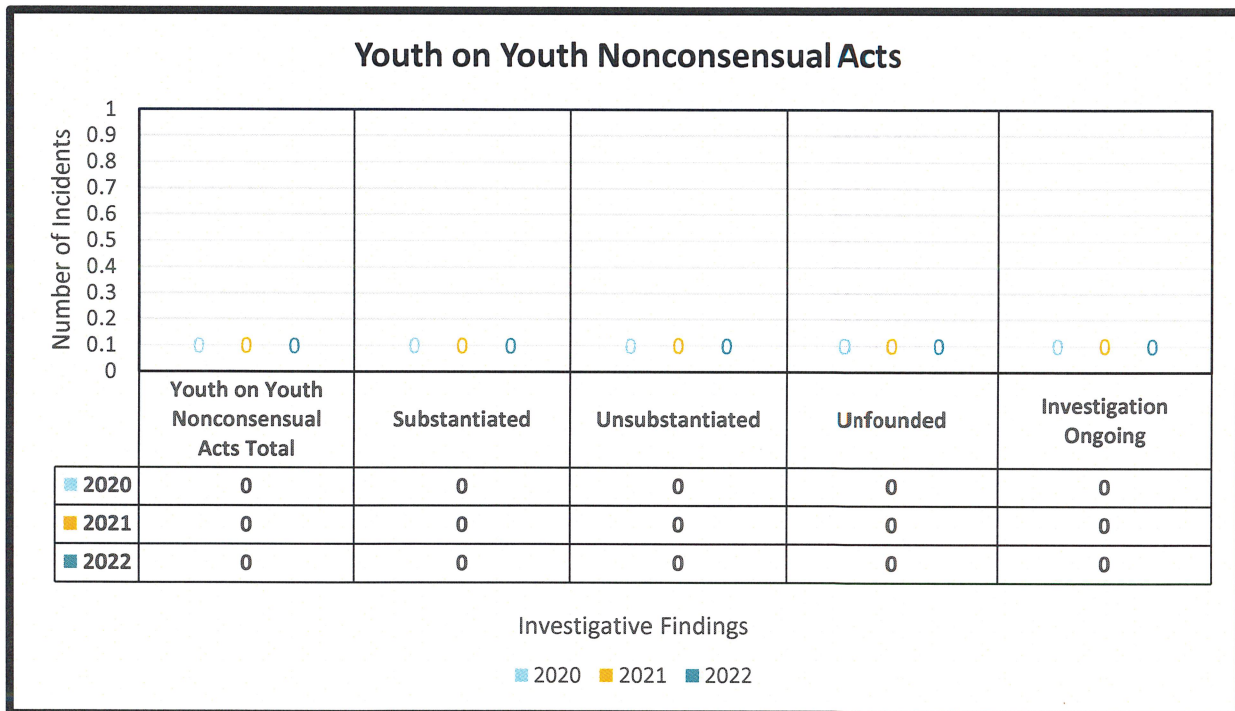
## Demographics:

The following comparative data represents the JTDC census totals measured on December 31 for each year, including gender, age, total admissions and releases.

Demographic Information	2020	2021	2022
Male Residents	137	145	136
Female Residents	6	7	11
<b>Total Census for December 31</b>	<b>143</b>	<b>152</b>	<b>147</b>
Age 17 and younger	90	144	119
Age 18 to 20	53	8	28
Age 21 or older	0	0	0
<b>Total Census for December 31</b>	<b>143</b>	<b>152</b>	<b>147</b>
<b>Annual Total of Resident Admissions</b>	<b>1795</b>	<b>1576</b>	<b>1963</b>
<b>Annual Total of Resident Discharges</b>	<b>1845</b>	<b>1569</b>	<b>1968</b>

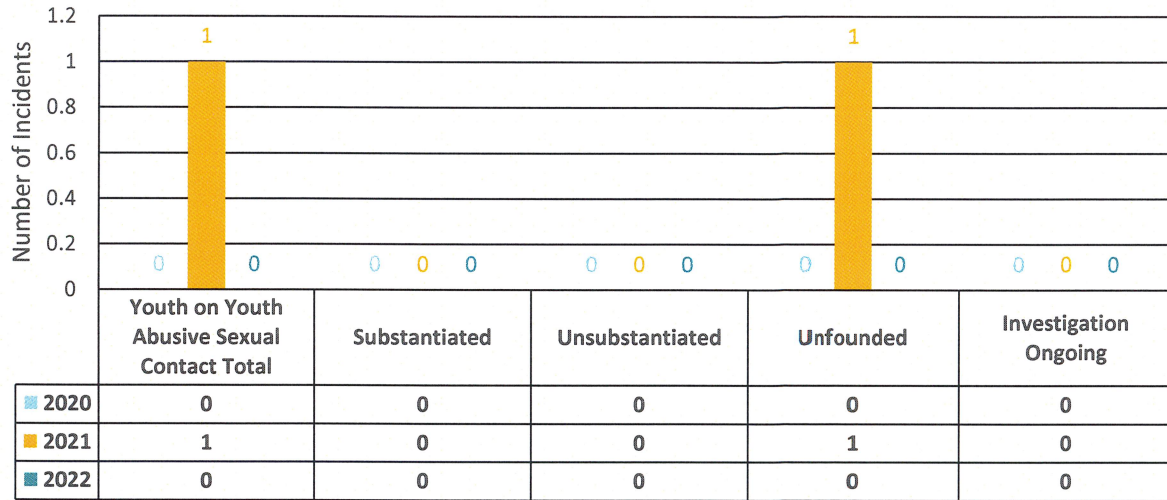
## Investigations Data

The following charts depict aggregate data representing the number of allegations received and investigated. Each chart includes the findings reported on the Survey of Sexual Victimization for the years of 2020-2022.





### Youth on Youth Abusive Sexual Contact



Investigative Findings

2020 2021 2022

### Youth on Youth Sexual Harassment



Investigative Findings

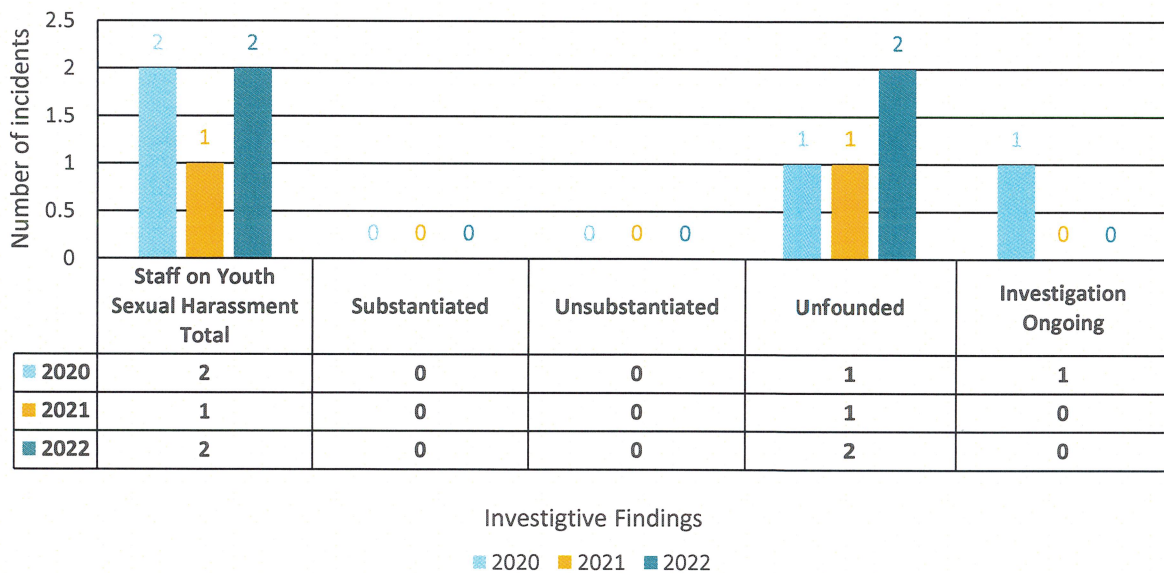
2020 2021 2022



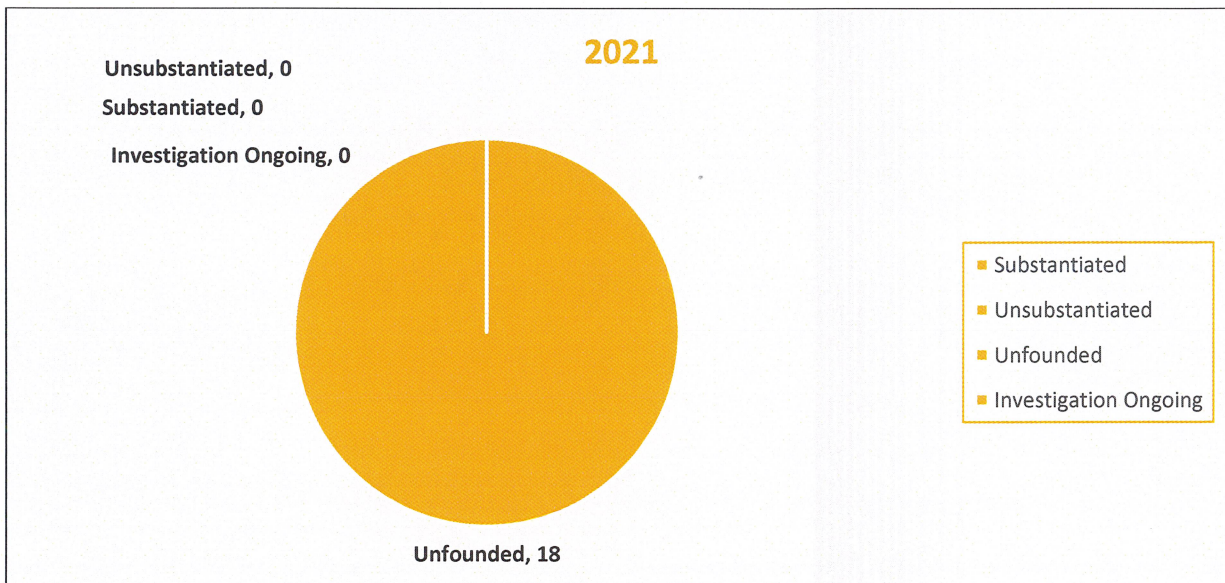
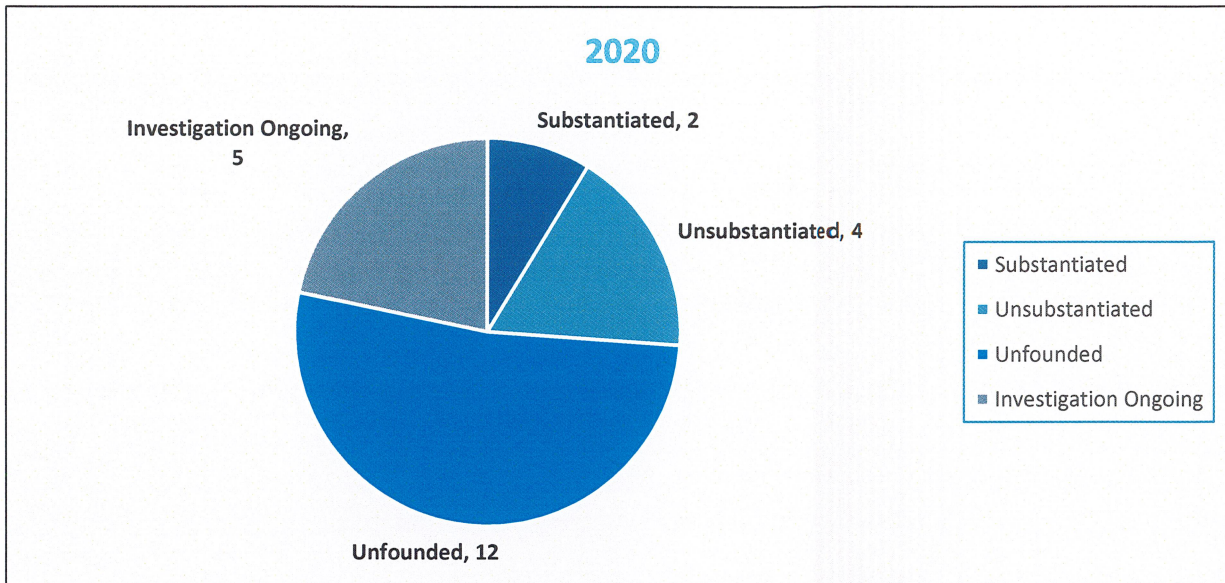
### Staff on Youth Sexual Misconduct



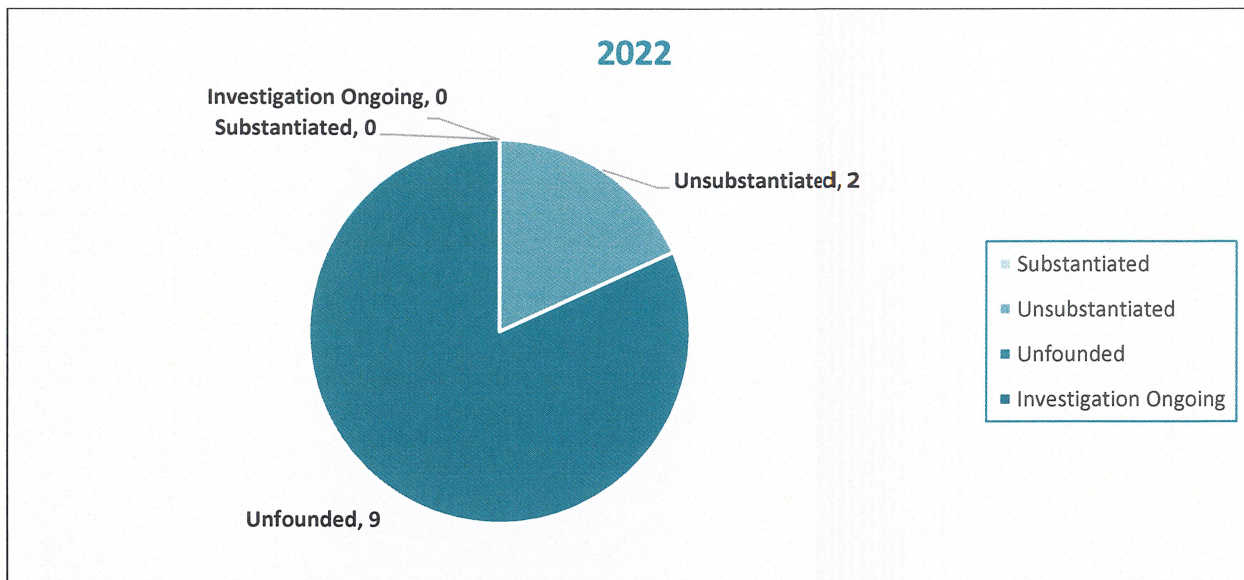
### Staff on Youth Sexual Harassment



The following charts depict the aggregated calendar year data of all categories by finding.







## JTDC Overview

The JTDC provides temporary and secure housing for male and female residents between the ages of 10 and 21 awaiting adjudication of their cases in the Juvenile Division of the Cook County Courts and Criminal Court.

As depicted in the Demographics Information graph, there was a decrease in the number of admissions from 2020 until 2021. There was an increase of admissions from 2021 through 2022. Despite the changes of admissions over this period of time, the number of reported PREA allegations decreased.

In 2020, there were twenty-three (23) PREA allegations reported to the JTDC that meet the criteria captured and reported in the Department of Juvenile Justice Survey of Sexual Victimization. Of these allegations, there were two (2) substantiated incidents of resident-on-resident sexual harassment. Fifty-two percent (52%) of the allegations made were determined to not have occurred.

For 2021, there were eighteen (18) PREA allegations reported that met the standards in the Department of Juvenile Justice Survey of Sexual Victimization. All of these allegations were determined to not have occurred.

For the 2022 calendar year, there were eleven (11) PREA allegations reported that met the standards in the Department of Juvenile Justice Survey of Sexual Victimization. Of these eleven (11) allegations, none were substantiated. All of the allegations fell under the category of youth on youth sexual harassment and/or staff on youth sexual harassment. Eighty-two percent (82%) of the investigative findings were unfounded.



Listed below are the corrective actions taken by the JTDC. The PREA Incident Review Committee includes representatives from JTDC Administration, Office of Professional Standards and Responsibility (OPR), Mental Health, Medical, Center Management and caseworkers. The PREA Coordinator convenes a PREA multidisciplinary team meeting for each applicable case to discuss mitigating factors, identify elements that could have contributed to the incident occurring, and make recommendations for addressing current and preventing future PREA incidents.

In 2020, JTDC continued our efforts towards the sexual safety of our residents. These efforts were demonstrated by unannounced rounds of the facilities by upper management, training of staff and volunteers, continuous resident education, collaboration with Center Management to address sexualized behaviors as a preventative measure, routine discussions with management including the housing transfer committee when making decisions about housing and additional security precautions.

In 2021, ongoing unannounced rounds were documented and completed by upper management. Furthermore, annually required PREA training persisted despite challenges posed as a result of the COVID-19 pandemic. Monthly resident PREA education groups were facilitated throughout the facility.

In 2022, facility-wide efforts were made to adhere to federal PREA standards. An internal audit on resident PREA education was conducted. Victimization and Sexual Aggression screenings continued to be facilitated. Random unannounced rounds by upper management remained ongoing.

Throughout this time, the JTDC Housing Classification/Assignment Committee reviewed and discussed each resident eligible to transfer to general population, residents who either have requested and been approved to be moved, and/or residents who have been temporarily moved with a trauma informed approach intended to assist maintain the safety and security of the residents in the facility. The PREA Coordinator is a member of the JTDC Housing Classification/Assignment Committee.

## **Accomplishments**

- JTDC designated a PREA Coordinator to develop, implement, and oversee the facility's efforts to comply with the PREA standards.
- From 2014 to present, revisions were made on current JTDC policies with consideration of the PREA standards.
- PREA Subject Matter Experts were identified from JTDC departments.
- The PREA toolkit was completed.
- A "preliminary" Pre-Audit Questionnaire was completed.
- In May 2014, a PREA Pre-Audit were completed.
- In 2016, the JTDC PREA Coordinator began to meet with other Illinois juvenile PREA Coordinators in an effort to network and share information.

- The PREA Coordinator successfully met the requirements and passed the examination to become a Department of Justice Certified Juvenile PREA Auditor.
- JTDC contracted with Resilience to provide emotional support, crisis intervention, information and referrals for our residents.
- Video surveillance cameras now operate within the facility to assist the agency's effort to reduce and/or eliminate the incidents of sexual abuse and sexual harassment.
- The facility continues to provide ongoing PREA education training for residents, staff, interns, contractors, facility management, volunteers, probation officers, and resident's family members/guardians.
- All JTDC investigators, medical, and mental health staff have completed Specialized PREA training.
- All JTDC staff, contractors, interns, and volunteers received annual PREA training.
- The "End the Silence" campaign was introduced as the JTDC's efforts in increasing awareness to PREA.
- An internal audit was conducted on resident PREA education.
- An internal audit was conducted on background checks.
- An objective screening Victimization and Sexual/Aggression Screening (VSPAs) tool was designated and implemented.
- Ongoing quality assurance monitoring is conducted to ensure that the completed VSPAs met federal PREA guidelines.
- A PREA resident orientation video was selected and integrated for use in the orientation process.
- Facility-wide monthly resident education groups have been instituted to provide continuous awareness throughout a resident's tenure at the JTDC.
- Background renewal notifications were issued.
- In 2019, JTDC collaborated with the Illinois Criminal Justice Information Authority (ICJIA) to be a part of a validation study for the Victimization and Sexual/Aggression Screening (VSPA) screening tool.
- In 2020, with the support of the Circuit Court of Cook County's Juvenile Division and JTDC Administration, the Victimization and Physical/Sexual Aggression Screener (VSPA-S) commenced participation in the validation study facilitated by the ICJIA.
- The JTDC applied for a PREA Targeted Implementation Planning and Support (TIPS) grant. This opportunity made possible by Impact Justice, in cooperation with the U.S. Department of Justice's Bureau of Justice Assistance, provides federal funding to assist in PREA implementation.
- In 2020, the JTDC was awarded a federal PREA TIPS grant. The TIPS grant will be utilized to create a multi-modal PREA Volunteer/Contractor Training and Orientation (VTO). The VTO will be presented at a national conference to be a model for the juvenile justice field.
- In partnership with the PREA Management Office at the Bureau of Justice Assistance (BJA) within the U.S. Department of Justice, multiple JTDC staff and contractors from various divisions participated in the PREA 101 Academy. PREA 101 is a 15-week online course designed to train and guide participants to understand and implement the PREA



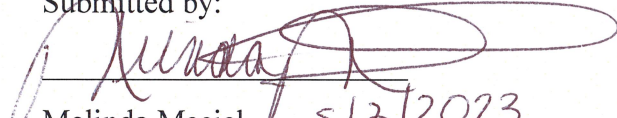
Standards. This online training opportunity is designed to help PREA professionals prepare their facilities for a PREA audit and carry out long-term implementation of the PREA Standards.

- In 2021, the incorporation of the VSPA-S into the Resident Management Information System (RMIS) was initiated.
- The JTDC Shower Redesign Project onsite construction began. This was a result of collaborative and ongoing meetings with internal and external stakeholders. This capital project will allow aid JTDC is meeting federal PREA and American Disabilities Act compliance.
- In terms of the PREA TIPS grant, the JTDC has completed draft audio and visual recordings. These recordings include JTDC staff, Administration, contractors, and community partner involvements.
- Ongoing monthly collaborative meetings were instituted with the JTDC's outside victim advocate services (Resilience) provider. This new initiative will allow for increased communications, additional programming for residents, and training opportunities for staff.

The JTDC is committed to providing a safe and secure environment for all the residents we serve with a trauma informed approach. JTDC will continue to support and enforce the PREA standards and enhance our efforts towards prevention, detection, reporting, and response in an effort to eliminate incidents of resident sexual abuse and sexual harassment.

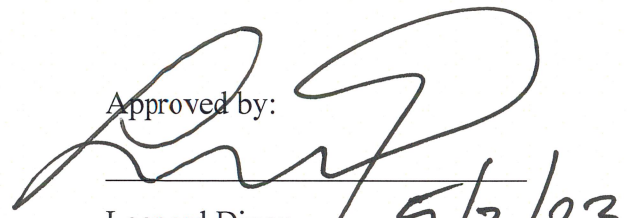
**JTDC Vision: The JTDC leads the nation in setting juvenile detention best practices.**

Submitted by:

  
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5/3/2023

Approved by:

  
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5/3/23